FILED

NOT FOR PUBLICATION

MAY 29 2003

UNITED STATES COURT OF APPEALS

U.S. COURT OF APPEALS

FOR THE NINTH CIRCUIT

DELORES HOLLAND

Plaintiff - Appellant,

V.

JO ANNE B. BARNHART, Commissioner, Commissioner of the Social Security Administration aka Kenneth S. Apfel,

Defendant - Appellee.

No. 01-57253

D.C. No. CV-00-00805-AN

MEMORANDUM*

Appeal from the United States District Court for the Central District of California Arthur Nakazato, Magistrate, Presiding

Submitted December 6, 2002**
Pasadena, California

Before: REINHARDT, O'SCANNLAIN and PAEZ, Circuit Judges.

^{*} This disposition is not appropriate for publication and may not be cited to or by the courts of this circuit except as provided by Ninth Circuit Rule 36-3.

^{**} This panel unanimously finds this case suitable for decision without oral argument. See Fed. R. App. P. 34(a)(2).

Delores Holland appeals the district court's grant of summary judgment to the Commissioner of the Social Security Administration, which affirmed the denial of her application for disability insurance benefits and supplemental security income. Holland raises two issues on appeal. First, Holland argues that the Administrative Law Judge (ALJ) erred when she rejected the opinions of Holland's treating physicians. Second, Holland argues that the ALJ did not articulate legally sufficient reasons in determining that she lacked credibility with respect to her pain testimony. We have jurisdiction pursuant to 28 U.S.C. § 1291, and we reverse and remand for payment of benefits.

I.

Although the ALJ found that Holland suffered from severe probable hereditary sensory motor neuropathy and lumbar disc disease, she concluded that Holland had the ability to perform sedentary work. The ALJ rejected the opinions of Holland's two treating physicians, Dr. Thomas Duralde and Dr. David Edelman, who concluded that Holland did not have sufficient residual functional capacity to perform any work. The ALJ credited the opinion of a non-examining doctor, who

We review *de novo* a district court's upholding of the Commissioner's denial of benefits, and we review the Commissioner's decision for substantial evidence and legal error. *Tonapetyan v. Halter*, 242 F.3d 1144, 1147 (9th Cir. 2001).

reviewed Holland's medical records and opined that Holland could perform sedentary work.² Substantial evidence does not support the non-examining physician's conclusion, and therefore the ALJ failed to meet the heightened standard required for rejecting a treating physician's opinion in favor of that of an examining or non-examining physician. See *Lester v. Chater*, 81 F.3d 821 (9th Cir. 1995), *as amended* April 9, 1996.

An ALJ cannot reject a treating physician's opinion, even if it is contradicted by the opinions of other doctors, unless she provides "specific and legitimate reasons" supported by substantial evidence in the record. *Rollins v. Massanari*, 261 F.3d 853, 856 (9th Cir. 2001). The ALJ stated two specific reasons for rejecting the treating doctors' opinions: the extreme limitations indicated by the treating physicians were allegedly not supported by the medical records and Holland's subjective pain testimony was allegedly not credible. However, these reasons are not supported by substantial evidence.

The treatment records from Doctors Edelman and Duralde documented numerous diagnostic tests indicating diminished sensation in Holland's legs and feet, numbness, and severe pain consistent with their diagnosis of hereditary

²Although the treating doctors' and the non-examining doctor's conclusions as to residual functional capacity contradict each other, all three doctors agreed on a diagnosis of probable hereditary sensory motor neuropathy.

sensory motor neuropathy, probable central herniation of the L5-S1 disc, and lumbar disc disease. Dr. Duralde prescribed at least five different medications over the course of treatment due to the persistence of Holland's pain, numbness, and diminished sensation. Dr. Edelman's and Dr. Duralde's records consistently showed that Holland's condition did not improve: the doctors were unable to elicit ankle reflexes, numbness persisted, sharp pain increased in severity throughout Holland's legs and back at all times (including when seated), and Holland continued to fall and injure herself. Furthermore, the doctors continued to restrict Holland from working throughout the treatment period.

The ALJ also stated that the clinical findings of Doctors Duralde and Edelman "demonstrate[d] only mildly abnormal evidence of denervation, mild central disc bulge . . . and a normal CT scan of the head, normal laboratory testing and a normal sensorimotor neuropathy profile." The clinical findings, however, reveal severe symptoms of neuropathy that fully supported the doctors' assessment of Holland's residual functional capacity. The fact that each contributing condition was at times individually described as mild does not minimize the significance of the clinical findings regarding numbness, loss of sensory function and reflexes, and the loss of balance that the treating physicians relied on to support Holland's limited residual functional capacity. Indeed, the ALJ essentially

recognized this when she found that "[t]he medical evidence establishes that the claimant has *severe* probable hereditary sensory motor neuropathy and lumbar disc disease." (emphasis added).

Finally, we note that there is nothing in the administrative record to suggest that a more aggressive treatment plan was available to Holland or that it would have been more effective. Indeed, Holland's condition prompted her treating physicians to consult with other experts to determine if she was a surgical candidate; ultimately, however, as Holland testified, the doctors determined that due to the nature of her disability, surgery "could do more harm than good." Every record of treatment also includes a statement that Holland complained of pain that was often severe and debilitating, supporting her treating physicians' conclusions. Substantial evidence does not support the ALJ's decision to reject the opinions of Holland's treating physicians.

II.

Holland next argues that the ALJ erred in rejecting her testimony regarding her subjective complaints of pain when the ALJ found that Holland was not "sufficiently credible to justify any further limitations other than those established by the objective record." When an ALJ evaluates a claimant's credibility regarding subjective pain testimony, the ALJ must conduct a two-stage analysis.

Smolen v. Chater, 80 F. 3d 1273, 1281 (9th Cir. 1996). Holland clearly met the first stage of the analysis by presenting objective medical evidence of her impairment, sensory hereditary neuropathy, that could reasonably be expected to produce some degree of pain. *Id.* at 1282-83.

When a claimant demonstrates the existence of a condition that would cause some degree of pain or dysfunction, the ALJ must articulate specific and legitimate reasons for rejecting the subjective pain testimony. "[T]he ALJ may not reject the claimant's statements regarding her limitations merely because they are not supported by objective evidence." *Tonapetyan v. Halter*, 242 F.3d 1144, 1147 (9th cir. 2001) (internal citations omitted). Thus, when no evidence of malingering exists in the record, the ALJ must articulate clear and convincing reasons for rejecting the claimant's testimony regarding pain. *Smolen*, 80 F.3d at 1273.

The ALJ identified two major reasons for rejecting Holland's pain testimony. First, the ALJ pointed to a consulting physician's medical notation of October 15, 1996 that Holland "works at a school in physical education." The ALJ concluded that this citation indicated that Holland was working after the alleged onset of her disability. However, in light of Holland's testimony under oath that she stopped working on June 1, 1996, the other medical records from this

time period stating that Holland was "on disability" and instructed not to work by her treating physician, and the use of the present tense "works" in other medical records to describe Holland's profession rather than whether or not she was actually working at the time, the ALJ's conclusion is not supported by the evidence. The October 15 notation followed several appointments with her treating physician Dr. Duralde, who had repeatedly extended his restriction that Holland not return to work. Additionally, Holland testified that she received California state disability insurance payments between June 1996 and June 1997. State disability benefits are only payable if the worker is unable to work as a result of an illness or disability. CAL. UNEMP. INS. CODE § 140.5. The administrative record also includes Holland's Social Security Administration Daily Activities Questionnaire, in which she stated that she had lost her job as a result of her condition because the school determined that it was not safe for her to continue to work around children.

The ALJ also cited a July 11, 1997 notation in Dr. Duralde's records describing Holland's attempt to attend a training class as evidence that "the claimant's self-reported inability to function is out of proportion with her demonstrated capacity." The ALJ does not cite the remainder of the July 11, 1997 notation, in which Dr. Duralde advised Holland to stop the sitting and driving and

prescribed vicodin for the pain. Dr. Duralde concluded that Holland "[m]ay need to see neurosurgeon again as I think we're dealing with a mixed picture of hereditary neuropathy and disc disease."

The ALJ also failed to cite Holland's response to the Social Security

Administration's Daily Activities Questionnaire, which explains why Holland was willing to endure pain in driving an hour to an eight hour computer class. After she had to stop working as a playground monitor because she fell on a child and broke her toes, she "went to computer class for retraining and my back got so bad the Doctor told me to quit."

Holland's failed attempt to obtain re-training does not detract from the credibility of Holland's testimony; indeed, the fact that she had to quit after three weeks supports her pain testimony. "The Social Security system was not designed to provide a disincentive for disabled individuals to struggle to improve and function." *Rollins v. Massanari*, 261 F.3d 853, 861-62 (9th Cir. 2001) (Ferguson, J., dissenting). It would be a perverse result if we punished disabled individuals who made an effort to work, and reached beyond their limited capacity, but failed due to the restrictions imposed by their disability.³

³ Additionally, Holland testified that she did not engage in any substantial activity. She explained that she did not drive, cook, clean, travel, or go out of the (continued...)

There are no unresolved issues in the record, and the ALJ would be required to award benefits if the treating physician's opinions and Holland's pain testimony were credited. The treating physicians' conclusion that Holland cannot perform any kind of work is supported by their medical records and Holland's subjective pain testimony. The ALJ found that Holland met the disability insured status requirements of the Act on June 1, 1996, the date that she stated she became unable to work, and continued to meet them through the date of the ALJ's decision. Furthermore, the ALJ found that the medical evidence established that Holland has severe probable hereditary sensory motor neuropathy and lumbar disc disease. The ALJ also found that Holland is unable to perform her past relevant work. If the treating physicians' findings and Holland's testimony are credited, Holland must be found to lack the residual functional capacity for any work, including sedentary work. Thus, no further proceedings are necessary. Reddick v. *Chater*, 157 F.3d 715, 728-30 (9th Cir. 1998). We reverse the judgment of the district court and remand with instructions to remand to the ALJ for an award of benefits.

REVERSED and REMANDED.

³(...continued) house with the primary exception of her visits to the doctor.